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County Hall
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Tuesday, 4 July 2017

Notice of meeting:

Bryn y Cwm Area Committee

**Wednesday, 12th July, 2017 at 2.00 pm,
The Council Chamber, Town Hall, Abergavenny**

AGENDA

Item No	Item	Pages
1.	Election of Chair.	
2.	Appointment of Vice-Chair.	
3.	Apologies for Absence.	
4.	Declarations of Interest.	
5.	Public Open Forum.	
6.	Minutes of the previous meeting.	1 - 8
7.	Presentation by a representative of Gwent Police regarding Hate Crimes and Hate Incidents.	
8.	Update report on progress by Team Abergavenny.	
9.	Community Governance in Monmouthshire - Bryn y Cwm Pilot.	9 - 14
10.	Future Work Programme.	15 - 16
11.	Date and Time of next meeting. Wednesday 13 th September 2017 at 2.00pm.	

Paul Matthews

Chief Executive

MONMOUTHSHIRE COUNTY COUNCIL
CYNGOR SIR FYNWY

THE CONSTITUTION OF THE COMMITTEE IS AS FOLLOWS:

County Councillors:

M.Groucutt
R. Harris
G. Howard
S. Howarth
D. Jones
M. Lane
S.B. Jones
S. Jones
P. Jordan
J. Pratt
M. Powell
T. Thomas
K. Williams
S. Woodhouse

Public Information

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Welsh Language

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Aims and Values of Monmouthshire County Council

Sustainable and Resilient Communities

Outcomes we are working towards

Nobody Is Left Behind

- Older people are able to live their good life
- People have access to appropriate and affordable housing
- People have good access and mobility

People Are Confident, Capable and Involved

- People's lives are not affected by alcohol and drug misuse
- Families are supported
- People feel safe

Our County Thrives

- Business and enterprise
- People have access to practical and flexible learning
- People protect and enhance the environment

Our priorities

- Schools
- Protection of vulnerable people
- Supporting Business and Job Creation
- Maintaining locally accessible services

Our Values

- **Openness:** we aspire to be open and honest to develop trusting relationships.
- **Fairness:** we aspire to provide fair choice, opportunities and experiences and become an organisation built on mutual respect.
- **Flexibility:** we aspire to be flexible in our thinking and action to become an effective and efficient organisation.
- **Teamwork:** we aspire to work together to share our successes and failures by building on our strengths and supporting one another to achieve our goals.

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Public Document Pack Agenda Item 6

MONMOUTHSHIRE COUNTY COUNCIL

**Minutes of the meeting of Bryn y Cwm Area Committee held
at The Council Chamber Town Hall Abergavenny on Wednesday, 25th January, 2017 at
2.00 pm**

PRESENT: County Councillor D.L. Edwards (Chairman)

County Councillors: R. Harris, M. Hickman, S. Howarth, D. Jones,
P. Jordan, M. Powell and J. Prosser

County Councillor V. Smith attended the meeting by invitation of the
Chairman.

OFFICERS IN ATTENDANCE:

Deb Hill-Howells	Head of Community Led Delivery
Richard Williams	Democratic Services Officer

ALSO IN ATTENDANCE:

Mr. A. Walker	-	Programme Director, Aneurin Bevan University Health Board
Mr. P. Baker	-	Public Liaison Officer, Costain
Mr. T. Thomas	-	Abergavenny Town Council and Team Abergavenny
Mr. N. Tatum	-	Abergavenny Town Council and Team Abergavenny
Mrs. S. Woodhouse	-	Abergavenny Town Council
Mr. C. Woodhouse	-	Abergavenny Town Council
Mr. G. Thomas	-	Llanover Community Council
Mr. H. Candler	-	Clerk, Llanover Community Council
Mr. P. Bowyer	-	Team Abergavenny
Mr. P. John	-	Team Abergavenny
Mrs. J. Warren	-	Team Abergavenny
Mr. A. Michie	-	Team Abergavenny
Mrs. J. Barnes	-	CAIR
Mr. C. Gaye		

APOLOGIES:

County Councillors R. Chapman, S. Jones and K. Williams

1. Declarations of Interest

County Councillor D. Edwards declared a personal, non-prejudicial interest pursuant to the Members' Code of Conduct in respect of agenda item 9 Area Capital Grants, as he is a member of Abergavenny Community Trust (Park Street School).

County Councillor M. Hickman declared a personal, non-prejudicial interest pursuant to the Members' Code of Conduct in respect of agenda item 9 Area Capital Grants, as he is the treasurer of the Friends of Llanfoist Chapel.

County Councillor S.G.M. Howarth declared a personal and prejudicial interest pursuant to the Members' Code of Conduct in respect of agenda item 9 Area Capital Grants, as he is the secretary of one of the applications received for grant funding. He left the meeting taking no part in the discussion or voting thereon.

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2. Presentation by representatives of Aneurin Bevan University Health Board regarding the proposals for the new hospital at Llanfrechfa and the implications for Nevill Hall Hospital

We received a presentation by Andrew Walker, Programme Director, Aneurin Bevan University Health Board regarding the proposals for the new Specialist and Critical Care Centre (SCCC) at Llanfrechfa and the implications for Nevill Hall Hospital, Abergavenny. In doing so, the following points were noted:

- Ministerial approval for the SCCC at Llanfrechfa was approved in October 2016.
- Complete the SCCC Enabling Works in July 2017.
- The SCCC Hospital construction commences in February 2018
- The SCCC to be completed in September 2020.
- The cost for the SCCC is likely to be £348M and will be operational in March 2021.
- The Royal Gwent Hospital and the Nevill Hall Hospital redevelopment will commence in Mid 2021 (4-5 year programme) subject to capital availability and Welsh Government approval.
- The SCCC will have 500 beds and 11 operating theatres. There will be no out-patient facility at the SCCC.
- The SCCC will be a five storey building with 1000 car parking spaces.
- Many services currently provided by Nevill Hall Hospital will remain.
- Operating theatres at Nevill Hall Hospital will reduce from eight to three.
- The Midwifery led unit at Nevill Hall Hospital will remain. Full medical back up will be available on site.
- Staff will largely transfer to the SCCC with some additional recruitment.
- It is anticipated that there will be bus services going directly onto the SCCC site from all areas of Greater Gwent.
- It was considered that the buses needed to be accessible for disabled people.
- The City Deal would be an opportunity of ensuring that transport services to the new SCCC are appropriate.
- The new SCCC will be located within five minutes from Cwmbran Rail Station.

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- The new SCCC will free up space for more routine care provision at Nevill Hall Hospital.
- Work has been undertaken with the Ambulance Service with a view to making the transfer of patients between the Royal Gwent and Nevill Hall Hospitals more efficient.
- Nevill Hall catchment area will remain the same but will have about 100 fewer beds.
- Nevill Hall Hospital will be more accessible with regard to the provision of elderly care.
- When the new SCCC opens there will be more mental health care provision at Nevill Hall Hospital.

On behalf of the Area Committee, the Chair thanked the Mr. Walker for providing an interesting and informative presentation.

3. Confirmation of minutes

The minutes of the Bryn y Cwm Area Committee meeting dated 12th October 2016 were confirmed and signed by the Chairman subject to the following amendment:

County Councillor M. Hickman was in attendance.

4. Presentation by representatives of Costain regarding progress in respect of the Heads of the Valleys Dualling - Gilwern to Brynmawr

We received a presentation by Phillip Baker, Costain's Public Liaison Officer, regarding the Heads of the Valleys Dualling – Gilwern to Brynmawr.

The Area Committee was provided with a virtual drive through of the proposed works and the likely challenges that Costain will face during the coming stages. Information in respect of the forward plan was also provided.

Having received the presentation, the following points were noted:

- Many visitors have come to view the development.
- Costain's Public Liaison Officer has provided local groups and organisations with a presentation regarding progress of the development.
- Costain was taking the lead on community engagement with a view to meeting schools and local organisations.
- The road will have a 50mph speed limit.

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- The development was on target to be completed in the autumn of 2018 and was also coming in on budget.
- The Site of Special Scientific Interest (SSSI) at Clydach Gorge will remain.
- Since the commencement of the development Costain has provided 47 apprenticeships.

On behalf of the Area Committee, the Chairman thanked Costain's Public Liaison Officer for providing an interesting and informative presentation.

5. Public Open Forum

There were no members of the public present wishing to address the Area Committee.

6. Team Abergavenny Progress report and the Five Year Plan

We received an update report by Team Abergavenny on progress made to date, as well as an update on the development of the five year plan for North Monmouthshire. In doing so, the following points were noted:

- Team Abergavenny has established a sub group to look into the five year plan. The Team would like to include the Whole Place Plan within the five year plan. Currently, five themes are being looked at.
- Abergavenny Town Council is obliged by Welsh Government to produce a five year plan and Team Abergavenny has been working closely with the Town Council regarding this matter.
- In response to a question raised, it was noted that Team Abergavenny was not only looking at schemes within the town but also looking at schemes wider afield in the Bryn y Cwm Area.
- Of the 90 schemes identified, 17 have received local support for these schemes to be progressed.
- Team Abergavenny would like to work more closely with the County Council on schemes that are important to the local area.
- There was a need to decide priorities for the year. However, the Team was open to discuss ideas from community councils and other groups, for the future.
- Community council involvement within the Bryn y Cwm area has been encouraged but take up has been limited. More volunteers would be beneficial.
- The Town Team identified schemes that were not only beneficial to the town but also beneficial to the Bryn y Cwm area, such as improvements to Abergavenny Rail Station.

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- Jenny Barnes, representing CAIR, raised some issues relating to the five year plan and how this might affect CAIR. The Chair, with representatives of the Area Committee, and representatives of the Town Team could meet with Jenny Barnes to discuss this matter further.
- It was considered that discussions were being duplicated via Cluster meetings, the North Monmouthshire Steering Group and Town Council meetings. A report regarding the future of Area Working was being presented to Full Council in March 2017 and it was hoped that this report might alleviate this matter.

We resolved:

- (i) to receive the report and noted its content;**
- (ii) that the Chair and the County Council officer leading on the Whole Place Plan meet with representatives of the Town Team with a view to discussing the Area Committee's support for the Town Team and the Team's involvement in the development of the Whole Place Plan.**
- (iii) that the Chair, with representatives of the Area Committee, and representatives of the Town Team meet with Jenny Barnes to discuss how the five year plan might affect CAIR.**

7. Area Capital Grants

The Head of Community Led Delivery informed the Area Committee that there was £8000 funding available to spend from the Bryn y Cwm Area Capital Grant.

The following requests for funding had been received:

Friends of Castle Meadows – Request for funding in the sum of £913

To help establish new habitats that have been created by the dredging of the reens and ponds. The banks are bare soil and the planting will help stabilise them.

Llanddewi Skirrid Village Hall - Request for funding in the sum of £950

Provision of a portable all weather skittle alley.

Friends of Llanfoist Chapel - Request for funding in the sum of £1000

Interior renovation of Llanfoist Chapel as a multi faith chapel.

Abergavenny Community Trust - Request for funding in the sum of £3290

Acquisition of a fridge, freezer and a range oven.

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Clydach Juniors - Request for funding in the sum of £800

The purchase of two lawn mowers to maintain the recreational area.

Abergavenny Festival of Cycling - Request for funding in the sum of £1500

The provision of two removable bollards at St. John Square.

The total request for funding equated to £8453, exceeding the available funding by £453. It was therefore proposed that all of the applications be approved to receive funding and that the £8000 available be distributed on a pro rata basis to all of the applicants.

Upon being put to the vote the proposition was carried unanimously.

We resolved that all of the applications be approved to receive funding and that the £8000 available be distributed on a pro rata basis to all of the applicants.

8. Agri Urban Project

County Councillor J. Prosser provided the Area Committee with an update regarding the Agri Urban Project. In doing so, the following points were noted:

- Abergavenny joined the Agri Urban Project in June 2016.
- 10 other countries are taking part in the Agri Urban Project.
- Abergavenny is the only town within the United Kingdom taking part due to its internationally noted Food Festival.
- Stakeholders have been identified and a steady attendance in the region of 15 representatives regularly attend meetings. The representatives are all volunteers.
- The potential is there to develop Abergavenny as a food hub.
- There is potential to liaise with schools, hospitals and local farmers with a view to providing schools and hospitals with local produce.
- The aim of the Agri Urban Project is to present a local Action Plan by June 2018.
- To date, the Team has visited Italy, Spain, Belgium and Greece with a view to identifying potential ideas to bring back to Abergavenny. The recent visit to Belgium will hopefully lead to the development of a trans-national event in addition to developments arising via the Agri Urban Project.

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- Delegates from the 10 countries will be visiting Abergavenny in September 2017 to attend the Abergavenny Food Festival. The Team is working with Food Festival organisers with a view to establishing a Agri Urban Project food corner.
- The Team is aiming to arrange visits to local farms.
- The Team is establishing an IT package with a view to becoming active via social media.
- The notice board in the Market Hall, Abergavenny is being used to inform the public of Agri Urban Project activities.
- A catering facility at King Henry VIII School is one of a number of proposals being considered by the Agri Urban Project Team.

We thanked County Councillor Prosser for an interesting and informative presentation.

9. Future Work Programme

We resolved to receive and note the Bryn y Cwm Area Committee Work Programme.

10. Next Meeting

The next Bryn y Cwm Area Committee will be held on Wednesday 26th April 2017 at 2.00pm. The venue for the meeting is to be determined.

The meeting ended at 4.15 pm.

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SUBJECT:	COMMUNITY GOVERNANCE IN MONMOUTHSHIRE – BRYN Y CWM PILOT
MEETING:	BRYN Y CWM AREA COMMITTEE
DATE:	12th JULY 2017
DIVISION/WARDS AFFECTED:	All

NON-PUBLICATION: (Insert appropriate non publication paragraph if necessary)

1. PURPOSE:

- 1.1 To present for discussion, the principles of the Bryn Y Cwm (BYC) Area Committee pilot and associated measures to determine its success.

2. RECOMMENDATIONS:

It is recommended that the Bryn y Cwm Area Committee:

- Notes the findings of the Community Engagement review to date;
- Notes to take forward the agreement to disband the Programme Board and the Community Forum with the Area Committee to be retained as the sole structure;
- Agrees to act as the Area Cluster representative forum for the BYC Area thus reducing any potential for duplication;
- Agrees that an invitation is extended to include a single representative from each of the Community or Town Councils in the proposed pilot area and also an open invitation extended to other Area Committees during the pilot phase;
- Agrees to consider a new name for example Abergavenny and District Area Committee; and
- Considers the proposed indicators and accepts the request to take part in consultation exercises to measure the success of the pilot.

3. KEY ISSUES:

BACKGROUND

- 3.1 In October 2015, a review of community governance established the need to understand the Authority's level and type of community engagement and its direct relationship to how local needs and solutions are identified, developed and delivered in the context of the role of local decision making by Area Committees.

4. REASONS

- 4.1 In October 2016, there was a recognition that in light of the Future Generations Act and the Authority's evolving Future Monmouthshire programme, there was a need to extend the review to address the following objectives:

- Clarification of the strategic direction required to meet legislative requirements & enable asset and place based delivery;
- Repurposing of the Authority's Whole Place team;
- Identification of joint working opportunities internally to enable a streamlined approach;
- Assessment of new roles in the provision of impartial advice across the county's five strategic settlements;
- Understand how Section 106 and Area Committee Grants can be used strategically to address resource implications for a sustainable, place and asset based approach; and
- Reconfiguration of the community governance model to preserve the leadership role of Members and encourage wider community participation.

4.2 COMMUNITY ENGAGEMENT REVIEW FINDINGS

With regard to the Community Governance specifically the review has identified the following findings:

- The role of ward Members is key to community participation & engagement, with legislation and cluster areas important to the future shape of community governance & Area Committees;
- The role of Cluster Areas provides the opportunity to involve Community/Town Councils in strategic policy & highlight funding opportunities with the opportunity to think spatially as well as locally. This provides the conduit for county wide organisations to share thinking and support, providing a bridge between Community/Town Councils, Area Committees and the Authority's Senior Leadership Team (SLT);
- The role of Area Committees provide a clear link between Cluster Areas and Authority decision making; with a key opportunity for communities to have a voice and participate in local democracy. This provides a place to receive local plans that respond to community need, provide support for joint working solutions, adopt strategic approach to coordinated funding and receive community engagement updates;
- Area committee grants need to work in a more integrated manner, providing a smarter use of funding aligned to maximise impact and value; and
- The developing Community Leadership Academy can provide the resource to upskill members as well as community organisations to enable a common approach.

In addition the review also recognises a disconnect between the PSB, the Authority and the local community. This disconnect will need to be addressed and to enable this it is proposed that the Authority's community engagement activities will be repositioned within a more centralised role providing specialist support in strategic PSB areas such as health and well-being issues, isolation, ageing well, community cohesion, etc. and engagement/liasion with Town/Community Councils. Further details will follow.

4.3 BRYN Y CWM AREA COMMITTEE PILOT

4.3.1 In March 2017, the Authority were presented with seven options (see Appendix One) which had been discussed as part of a cross party member working group to consider the recommendations of the 2015 review and decide upon a structure for community governance. The group were asked to follow the following principles when making a decision:

- Provide a forum for local councillors to engage with residents about local issues;
- Give local communities a stronger and more direct voice in decision making in their local area;
- Enable members to have influence over decisions that are specific to their local area;
- Develop and oversee the delivery of localised plans;
- Engage with representatives of town and community councils;
- Harness and channel community energy to deliver improved outcomes for the local area and its communities; and
- Bring together partner agencies to focus on locally specific issues

4.3.2 In addition, Members also gave consideration to the five principles of the Wellbeing of Future Generations Act namely:

- Integrated;
- Collaborative;
- Long term;
- Involving; and
- Preventative

4.3.3 Following a wide ranging debate, members agreed that Option 2 , detailed below, was their preferred option with the addition that an invitation could be extended to include a single

representative from each of the Community or Town Councils in the proposed pilot area. An analysis of this option can be seen in the table below.

4.3.4 Option 2 – Area Committees are retained as the sole structure with an increase in co-opted members

Positives	Negatives
Members are accountable	Scale of meeting (number of committee members)
Transparent co-opting agreement	Can co-opted members vote?
Clear alignment to constitution	Community representatives could be elected (C&T Council), representative or individual – how will this be determined?
Decision making strengthened and streamlined	Breadth of geographical cover
Single entry point to public	Disparity between the area committees effectiveness
Community voice greater than currently	

4.3.5 The decision to pilot the model in Bryn y Cwm is based on the evidence of the review and the fact that the Bryn y Cwm area has proven to be the most resilient example of Area working and the high level of social capital in the area and developed links to the local town and community councils.

4.4 PROPOSALS TO MEASURE THE SUCCESS OF THE PILOT

4.4.1 In order to guide the delivery of the pilot and assess its success the following recommendations are proposed:

Governance

1. The BYC Area Committee notes to take forward the agreement to disband the Programme Board and the Community Forum and for the Area Committee to be retained as the sole structure;
2. The BYC Area Committee agrees to also act as the Area Cluster representative forum for the BYC Area thus reducing any potential for duplication;
3. The Committee agrees an invitation is extended to include a single representative from each of the Community or Town Councils in the proposed pilot area and also an open invitation extended to other other Area Committees during the pilot phase;
4. The Committee agrees to consider a new name for example Abergavenny and District Area Committee.

4.4.2 It is proposed that the pilot takes place over a twelve month period starting in July 2017 after which its success will be measured using the following proposed indicators:

- No. of issues raised by the public appearing as an agenda item and the resulting outcomes;
- No. of recommendations reported to the Authority by a County Councillor on behalf of the Committee; and
- No. of representatives attending regularly from other Area Committees.

4.4.2 In addition, the BYC Area Committee agrees to take part in a review exercise during the twelve month period. The exercise will include a consultation in relation to the strategic coordination of Area Committee Grant funding, to be distributed equally amongst the five Cluster Areas. It is proposed that funding will be allocated on an annual basis, subject to evidence of how it addresses local needs and priorities, maximises opportunities and impact e.g. use as match funding and attributes to the county’s wellbeing objectives. It is also requested that the Committee takes part in an exercise following the pilot period to assess next steps.

5 RESOURCE IMPLICATIONS

5.1 There are no resource implications for the initial pilot phase in Bryn y Cwm.

- 6 **CONSULTEES**
Senior Leadership Team
Cabinet Members
- 7 **BACKGROUND PAPERS**
Appendix A – Seven Different Models
8. **FUTURE GENERATIONS IMPLICATIONS**
The report meets the principle of engagement and involvement – two key tenants of the well-being of future generations work.
9. **AUTHOR:** Cath Fallon – Head of Economy and Innovation
10. **CONTACT DETAILS:**
E-mail: Cathfallon@monmouthshire.gov.uk
Tel: 01633 748316/ 07557 190969

Appendix A – Seven Different Models

Option 1 (Status Quo) Area Committees and Programme Boards co-exist with no formal relationship but have representation.

Positives

Members retain local accountability/visibility
Clear structure for council as per constitution
council representatives on Programme Boards have equal voice with community members

Negatives

Confused responsibility for communities
Disparate area committee practice
No clear representative lines for Programme Boards
Members disenfranchised

Option 2) Area Committees are retained as the sole structure with an increase in Co-opted community members

Positives

Members are accountable

Transparent co-opting arrangement
Clear alignment to the constitution

Decision making strengthened and streamlined
Single entry point to public

Community voice greater than currently

Negatives

Scale of meeting (number of committee members)

Can co-opted members vote?

Community representatives could be elected (C&T Council), representative or individual – how will this be determined?

Breadth of geographical cover

Disparity between the area committees effectiveness

Option 3) Area Committee with no representation from public. As above but without formalised co-opted members / public involvement

Positives

Members are accountable

Single entry point to public

Clear alignment to the constitution

Decision making strengthened and streamlined

Negatives

No community voice – how is this different from Council meetings

No local voice from Town & Community Councils

How will the local plans be delivered with no community input

Breadth of geographical cover

Option 4) Area committee with local area focus group

Positives

All of positives above re.
member alignment &
involvement
No complexity of vote structure

Community participation

Membership of the focus group
could align to the PSB.

Negatives

Risk of same, regular voices
and contributors

Perceptions of tokenism

Risk of consultation and not
engagement

Option 5) Programme Board without Area Committee

Positives

Significant local engagement

Local expertise and involvement

Place driven

Negatives

Disenfranchised members and a
lack of clarity for members
involved in the Programme Board

Unelected/Unaccountable
community representatives

Lack of clarity of vote of local
member

Lack of clarity regarding routes to
council

Option 6) Programme Board with limited and defined elected member representation.

3 members per programme board selected at Monmouthshire County Council AGM

Positives

As above.

Clear conduit to council

Negatives

Members could feel
disenfranchised

As above

Option 7) Community Area Committee as per LG Bill (sections 44 – 46) - only 2 in Monmouthshire, one in the north and one in the south.

Positives

Inclusive of Community and
Town councils

Negatives

Only 2 – divided local areas

Difficult to manage local issues
and implementation of plans to
meet local

ITEM	BACKGROUND DETAIL	REPORTING ARRANGEMENTS
<p>Standard Items:</p> <p>Team Abergavenny</p>	<p>To receive an update report on progress to date and an update on the five year plan. (Alan Michie / Peter John)</p>	<p>12th July 2017</p>
<p>New Work Programme Items:</p> <p>Community Governance in Monmouthshire – Bryn y Cwm Pilot</p> <p>Anti Hate Crime</p> <p>Speeding vehicles in the Bryn y Cwm Area</p> <p>Abergavenny Indoor Market</p> <p>Community Coordination in the Bryn y Cwm Area</p> <p>Circuit of Wales</p>	<p>To present for discussion, the principles of the Bryn Y Cwm Area Committee pilot and associated measures to determine its success</p> <p>To receive a presentation by PCSO Ruth Moyse raising awareness of anti hate crime.</p> <p>The Gwent Police and Crime Commissioner to address Members.</p> <p>To receive a report by Sharon Hutchinson, the Markets and Facilities Supervisor, regarding the indoor market.</p> <p>To receive an update on progress from Nikki Needle.</p> <p>The Bryn y Cwm Area Services Officer to invite representatives from Blaenau Gwent County Borough Council to a future Area Committee meeting to discuss the race track.</p>	<p>12th July 2017</p> <p>12th July 2017 (confirmed attendance)</p> <p>13th September 2017 (confirmed attendance)</p> <p>TBC</p> <p>TBC</p> <p>TBC</p>

